

Barriers To Transmission Investment

Federal Energy Regulatory Commission

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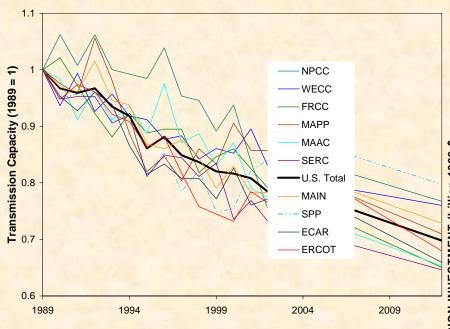


Robust Reliable Transmission is Vital For The National Economy and Security

- By its nature, with limited flow control or storage, AC transmission is a regulated communal asset
- Transmission is critical for power system reliability
- Transmission enables wholesale electric power competition

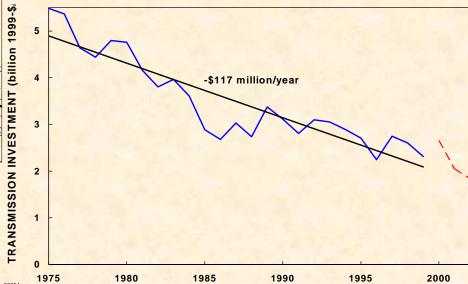


In Spite of The Critical Importance, Transmission Investment Is Not Keeping Up With Load Growth



Transmission *capacity* relative to load has been declining in *every* NERC region since 1982

Transmission *investment* has been declining for three decades

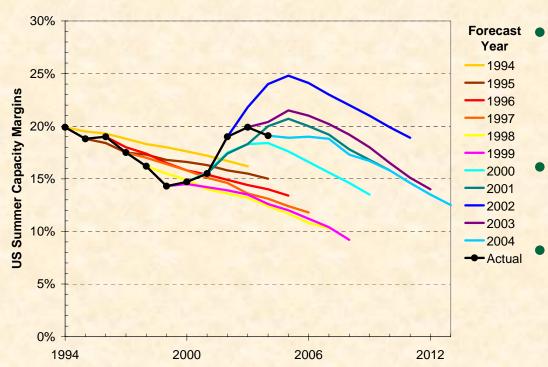


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Generation Capacity Was Declining Until 2000

An Analogous Situation



- Generation capacity margins were declining in the late 90's and the decline was projected to continue
- In 2000 investors found incentives to build generation
- Types and locations of generation may not be ideal but the inability to invest was addressed

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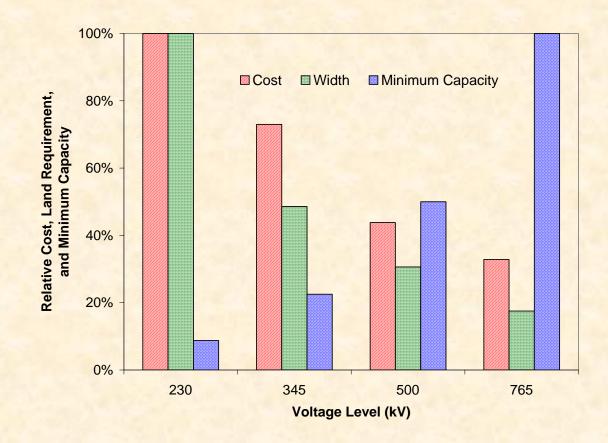
Why Is Transmission Investment Lagging?

- Limited profit potential from a regulated investment
- Significant perceived investment risk
 - High up front capital cost
 - Long, complex regulatory process
 - Large number of potential interveners
 - Re-opening of entire cost-of-service rate
 - > Long at-risk time between investment and return
- The Risk/Reward equation clearly does not work for investors



Complicating Factors

- Long project life
- Economies of scale
- Generation / Transmission alternatives
- Large geographic scope
- Societal needs, benefits, and decision
- ...







Technology Will Help – But Can Not Solve The Problem

- Many new technologies, and some old ones, can help maximize the capacity of the existing transmission system
- Superconductivity, Advanced conductors, Power electronics, FACTS devices, Phase angle regulators, HVDC, etc.
- Research should be supported to further develop these technologies to increase their reliability and reduce their costs
- None of these technologies will, in the reasonably near term, eliminate the need for new transmission or fundamentally change the transmission investment risk/reward calculation



Solutions

The transmission investment risk/reward equation must be changed

- Reduce the perceived risk and increase regulatory certainty
 - Consider separating new transmission project cost recovery from the entire cost-of-service rate
 - Reduce the process time
 - Provide decision certainty before investments are made
- And/or increase the possible reward

